

## HEALTH AND ADULT CARE SCRUTINY COMMITTEE

19 June 2017

Present:-

Councillors S Randall-Johnson (Chairman), H Ackland, J Berry, P Crabb, R Gilbert, B Greenslade, R Peart, Y Russell, P Sanders, R Scott, J Trail, C Whitton, C Wright and J Yabsley

Representing Devon District Councils

Councillor P Diviani

Members attending in accordance with Standing Order 25 (2)

Councillors I Hall, J Hodgson, A Saywell and M Shaw

Member attending in accordance with Standing Order 25 (1)

Councillor A Leadbetter

Apologies:-

Councillors N Way and P Twiss

\* **1** Minutes

**RESOLVED** that the Minutes of the meetings of the Health and Wellbeing Scrutiny Committee held on 7 March 2017 and the People's Scrutiny Committee held on 20 March 2017 be signed as correct records.

\* **2** Public Participation

In accordance with the Council's Public Participation Rules, the Committee received and acknowledged oral representations made by Mr P Wardman, Mr M Pigott, Ms G Pritchett, Mr S Craddock, Mr M McAlpine and Mr B Sturtivant on a matter to be considered by the Committee, namely 'Your Future Care' (Minute \*5 refers).

The Chairman responded, thanking the speakers for their attendance and presentations which would be taken into account by the Committee during its subsequent deliberations.

\* **3** Matter of Urgency: Review of Acute Services

An item taken under Section 100B (4) of the Local Government Act, 1972)

The Chairman had decided that the Committee should consider this item at the request of Councillor Greenslade in relation to a review of Acute Services and requesting an update on the current position.

Dr S Manton, (Director of Strategy, North East and West Devon (NEW Devon CCG) and South Devon and Torbay CCG), attended and spoke to this item at the invitation of the Committee.

Dr Manton reported on the clinical review of a range of acute services (stroke, maternity, paediatrics and neonatal care and urgent and emergency care) in hospitals in Exeter,

Plymouth, Torquay and Barnstaple since late 2016 which would be published shortly. The review aimed to achieve sustainable services due to difficulty in recruiting key clinical staff, large increases in demand for services – and difficulty meeting national service standards.

Following publication the next stage involved detailed staff and other stakeholder consultation and Dr Manton undertook to bring a report on the proposals to a future meeting.

\* **4** **Terms of Reference of Scrutiny Committees, Cabinet Member Remits and co-ordination of Scrutiny Activity**

The Committee noted the Scrutiny Committees' Terms of Reference.

\* **5** **Your Future Care Proposals (Eastern Locality)**

(Councillor C Whitton declared a personal interest this matter in relation only to the Royal and Devon Exeter Hospital Trust by virtue of her employment with the Trust)

(Councillors M Shaw and I Hall attended in accordance with Standing Order 25(2) and spoke to this item)

Dr S Manton, (Director of Strategy, North East and West Devon (NEW Devon CCG) and South Devon and Torbay CCG), Mr R Sainsbury (Chief Operating Officer, NEW Devon CCG), Mr E Wilkinson Brice (Deputy Chief Executive/Chief Nurse, Royal Devon & Exeter NHS Foundation Trust); and Ms A Jones (Director of Integration Royal Devon & Exeter NHS Foundation Trust) attended and spoke to this item at the invitation of the Committee.

The local members attending under Standing Orders questioned the rationale behind the decisions by NEW Devon CCG and impact on the respective communities of the proposed closure of community beds at Seaton, Honiton, Axminster and Okehampton and calling for a referral to the Secretary of State for Health.

The Scrutiny Officer reported the receipt of 21 representations protesting at the proposed closure of beds in Honiton, Seaton and Okehampton Hospitals across the locality, and protesting at the commencement of implementation by the CCG prior to debate by this Committee and urging the Committee to make a referral to the Secretary of State.

The Committee considered the report of NEW Devon CCG on background information to the *Your Future Care* programme and decisions made by NHS Northern, Eastern and Western Devon Clinical Commissioning Group (CCG) Governing Body of 2<sup>nd</sup> March 2017, following public consultation, to reduce community hospital inpatient beds and units in the Eastern locality in the context of developing a new model of care for the area.

The decisions by the Governing Body had been as follows:

- a reduction of community hospital beds from 143 to 72 in the Eastern locality
- Tiverton & District Hospital to be a fixed point providing an inpatient unit with 32 beds □ Exmouth Community Hospital as a 16-bedded hospital
- Sidmouth Community Hospital as a 24-bedded hospital
- in light of the rurality and associated factors, to commission further work to assess more extensively the services needed in the Okehampton area

The decisions had meant that community inpatients beds at Sidmouth, Exmouth and Tiverton community hospitals would remain, while those at Seaton, Exeter (Whipton), Okehampton and Honiton would close.

The Committee also received copies of correspondence between the Chairman of the predecessor Committee and the North, East and West Devon Clinical Commissioning Group (NEW Devon CCG) relating to questions and concerns by Scrutiny and the CCG's responses.

The Clinical Commissioning Groups' and the Trusts' representatives then responded to Members' questions and/or commented that:

- the programme was designed to deliver improved outcomes and experiences for patients, improved experiences for staff and clinical and financial sustainability of community services and that detailed consultation with staff regarding implementation had commenced
- a breakdown of representations received would be provided by the CCG
- the projected savings and investments in community services based on work force planning to meet local need noting that it was not possible to 'double-run' due to staffing pressures
- any proposals relating to the estates strategy would be brought to the Scrutiny Committee
- patient audit in terms of community care needs carried out by the Royal Devon and Exeter Trust
- the assurance process through the Assurance Panel would ensure that decisions made by the NEW CCG Board under the Your Future Care would not be implemented unless shown to be clinically safe and sustainable
- evidence from South Devon and Torbay and other areas of the positive outcomes arising from the new model of working.

Recognising the need for Scrutiny to work with the CCG to help ensure good decisions were made the CCG extended an invitation for scrutiny member attendance at the Assurance Panel and resolution of concerns. It was the view of some Members that the responses by the CCG in relation to the detailed points raised by the former Scrutiny Committee had not been satisfactory and that the case for the changes had not been proven and therefore a referral to the Secretary of State should be made prior to further implementation by the CCG.

The Scrutiny Officer outlined the referral process to the Secretary of State and requirement to address outstanding issues and develop detailed alternative proposals.

It was **MOVED** by Councillor Diviani and **SECONDED** by Councillor Berry and

**RESOLVED** that consideration of a referral to the Secretary of State be deferred pending a special meeting of this Scrutiny Committee (by end of July) to consider further information and evidence from the NEW Devon CCG in relation to the Your Future Care decisions.

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### **The Better Care Fund: Allocation of Additional Social Care Funding**

(Councillor A Leadbetter attended in accordance with Standing Order 25 (1) and spoke to this item at the invitation of the Committee)

Dr S Manton, (Director of Strategy, North East and West Devon (NEW Devon CCG) and South Devon and Torbay CCG), attended and spoke to this item at the invitation of the Committee.

The Committee considered the report of the Head of Adult Commissioning and Health, Devon County Council and the Director of Strategy, North, East and West Devon Clinical Commissioning Group (NEW Devon CCG) and South Devon and Torbay CCG.

The Committee noted that the Better Care Fund was the only mandatory policy to facilitate integration. It brought together health and social care funding, with a major injection of social care money announced at the Government's Spring Budget 2017.

There were specific conditions around how the money could be used, and the metrics against which the County and CCG would be measured, with a particular focus on reducing the numbers of delayed transfers of care. There were also conditions about how local authorities and clinical commissioning groups worked together in agreeing proposals for how the money was used.

For Devon, the additional money amounted to:

2017/18	2018/19	2019/20
£15.15m	£10.15m	£5.04m

It was **MOVED** by Councillor Randall Johnson, **SECONDED** by Councillor Ackland and

**RESOLVED**

(a) that the proposed approach to use of additional social care funding in Devon in 2017/18 be noted;

(b) that the a Task Group comprising (the Chairman, Councillors H Ackland, S Russell and P Sanders) be established to investigate the Transfer of Care process and use of the new monies during 2017/18.

\* **7**      **Election of Commissioning Liaison Member**

**RESOLVED** that Councillor H Ackland be elected as the Commissioning Liaison Member.

\* **8**      **Work Programme**

**RESOLVED** that the current outline Work Programme be approved subject to inclusion of the following topics for future consideration:

- (a) Mental health including dementia
- (b) Integration of Adult Care and Health
- (c) Task Group Scoping Exercise: NHS in Devon (response to the Notice of Motion referred by the Cabinet).

[NB: The Scrutiny Work Programme was available on the Council's website at [http://www.devon.gov.uk/scrutiny\\_programme.htm](http://www.devon.gov.uk/scrutiny_programme.htm)

and the Council/Cabinet Forward Plan is available at [http://www.devon.gov.uk/forward\\_plan](http://www.devon.gov.uk/forward_plan)]

**\*DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 2.15 pm and finished at 5.10 pm